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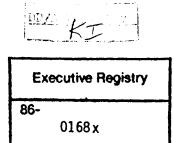
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United States Senate

SELECT COMMITTEE ON INTELLIGENCE WASHINGTON, DC 20510

January 17, 1986



In response, please refer to 86-0161

The Honorable William J. Casey Director of Central Intelligence Central Intelligence Agency Washington, D.C. 20505

Dear Bill:

future.

The Intelligence Authorization Act for Fiscal Year 1986 established a requirement for you to prepare and submit with the FY 1987 NFIP budget a National Intelligence Strategy. The Act also set forth a number of components to be included in the National Intelligence Strategy in order to achieve our goals of (1) making national intelligence more responsive and more relevant to the needs of the intelligence consumer; (2) strengthening Congressional oversight of national intelligence and the Intelligence Community; (3) improving the understanding of both the Executive and Legislative Branches of the objectives of the intelligence investment program and the methods used to plan and manage national intelligence; and (4) better preparing U.S. national intelligence and the Intelligence Community for the

It is our understanding that you will complete preparation of the National Intelligence Strategy by mid-January. Accordingly, we invite you to appear before the Committee to brief us on this effort on Wednesday, January 29, 1986, in room SH-219 at 9:30 AM. The Committee has long believed that the National Intelligence Strategy should represent your vision of the Intelligence Community's future, and it is this vision that we would like you to present at this session. In particular, we request that you address the following areas of interest relative to the Strategy:

O How the Strategy was developed, the methodologies used to prepare it, and how it has been (or will be) coordinated with intelligence consumers;

The Honorable William J. Casey January 17, 1986 Page Two

- The critical developments in the intelligence environment (both current and projected) that have shaped the Strategy, and the effects that those developments have had on both prior intelligence investment priorities and plans for the future; and
- The key intelligence requirements identified by the Strategy, their priorities, and their effects on both prior intelligence investment priorities and plans for the future.

We ask that you limit your presentation to about 30 minutes to permit the maximum amount of time for questions by the Committee. Finally, we intend to address the Covert Action Annex to the National Intelligence Strategy at our Covert Action budget hearing, so you need not include this aspect of the Strategy in your presentation.

We look forward to working with you on the National Intelligence Strategy and thank you in advance for your

cooperation.

Chairman

Patrick Leahy Vice Chairman

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General support covers a broad range of mangement and administrative support activities. These activities provide the management direction and centralized support services to respond to the unique aspects of the intelligence mission and responsibilities of the Agency.

We shall continue ongoing activities such as operation and maintenance of the world-wide communications network that serves the Agency and, through the Diplomatic Telecommunications Service, other agencies abroad. We have used existing government-owned or leased UHF satellite systems to implement a secure crisis communications capability as a common service to the Intelligence Community. By means of specially developed mobile equipment, the system has provided support to Cabinet Officers and special Presidential envoys, as well as NSA and CIA operations. The system is routinely exercised with elements of the U.S. military to be ready for events that place Americans in threatening circumstances overseas. A major and current communications network capitalization program is designed to ensure the capacity and speed of communications services required to meet requirements. We plan to continue network modernization and to acquire satellite power and bandwidth needed to meet all present and future non-conventional communications requirements.

In the security arena we are maintaining and will expand, where required, a world-wide security program to ensure protection of Agency personnel, activities, information, and facilities in a timely and efficient manner. At the same time, we are assisting the Director of Central Intelligence in discharging his security responsibilities to the Intelligence Community by devoting sufficient resources and support to maximize and ultimately eliminating duplicative activities. This includes security upgrades to counter domestic and overseas terrorist threats. It also includes for example, our acoustic and shielded enclosures program. These enclosures are specially designed, prefabricated walls, ceilings, and floors constructed within a larger facility in U.S. missions overseas to prevent conversations and/or certain electronic emanations from being overheard, intercepted, and exploited.

Our ADP services program shall continue to respond to existing requirements for computer and related systems support, as well as provide for expected increased demands for data processing in all aspects of the Agency's activities including requirements for more electronically assisted intelligence production. We are proceeding with a multi-year effort to modernize the Agency's computer terminals by combining word and data processing into a single work station and provide connectivity to a new high performance data communications network. In addition, we are expanding and intensifying our effort in computer security. We are also pursuing requirements and continuing to provide ADP support to the Intelligence Community, as we do with the CAMS II project for COMIREX.

We provide logistics support to Agency activities world-wide. Included are the acquisition, storage, shipment, and disposal of material; printing and photography services; the acquisition, construction, renovation, maintenance, operation, and disposal of real property; the negotiation and administration of contracts with commercial organizations, and agreements with other Government agencies, for supply of goods and nonpersonal services; and the provision of logistical services to Headquarters and selected elements of the Intelligence Community. For example, we are heavily involved in supporting the Afghanistan program through acquisition, testing, inspection, repair, packing, and shipping of material.

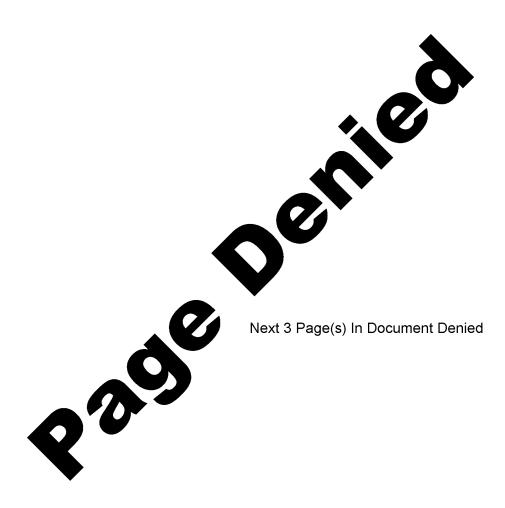
In the personnel arena we provide a wide range of centralized and decentralized personnel activities required to support the Agency's continuing intelligence collection and production missions. Major long range personnel goals continue to be the recruitment and processing in the proper skills mix of high quality employees, especially career trainees and critical skills personnel; the development and management of comprehensive employee benefits and services programs; the operation of a centralized travel service; the continuation of a rigorous position management and classification function, including further development of pay banding techniques; the aggressive pursuit increased minority representation in the Agency's work force; and the continuing development of policies, standards, and procedures for personnel management within the Agency

We will continue to provide medical support in clinical, psychiatric, and psychological screening of both employees and dependents of pre— and post—overseas assignment; traditional medical support and additional services such as counseling, training, health lectures, employee assistance, and safety program; and assistance to the clandestine service and retention of agents and assets, and production of intelligence.

The centralized Agency training program — requirement for training continues to grow — will provide the capability to meet demands for training in analysis, operations, and foreign languages; provide training to support the expanding use of automated information systems; and further strengthen the Agency's orientation and training of new employees.

We will continue to develop and operate the Agency's financial systems which involves recording and reporting on the status, use, and accountability of all funds, property and assets for which the Director of Central Intelligence is responsible. We will conduct audits of the Agency's commercial contractors and covertly procures foreign currencies abroad in support of overseas operations. Also, we are responsible for the payment of salaries to all Agency staff and contract employees, and timely payment of contractor billing as required by the Prompt Payment Act.

We will continue to provide effective direction to the Agency Information Management Program to ensure adequate controls over the creation, maintenance, use, and disposition of Agency information; and to develop and encourage the application of standards, procedures, and techniques to improve information management Agency-wide; provide effective management and direction to the Agency information and privacy function through the receipt and processing of all requests submitted under the Freedom of Information and Privacy Acts and the mandatory review provisions of Executive Order 12356; effectively manage and coordinate classification reviews using guidelines established by Federal statutes, Executive orders, Information Security Oversight Office directives, and Agency regulations; serve as the focal point and develop guidelines for the review of permanent CIA records material and for systematic review programs such as the Historical Review Program; effectively manage the Agency regulatory sytem in accordance with statutes, Executive order, and Agency policy.



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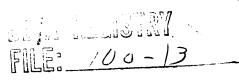
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23 October 1985

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The Honorable Dave Durenberger Chairman, Select Committee on Intelligence United States Senate Washington, D.C. 20510

Dear Dave.



There seems to be a misunderstanding as to how we should go about developing a national foreign intelligence strategy and a plan to implement such a strategy.

I hear from up on the Hill that I have approved the draft Guidelines which have been circulated. That is not correct. I told Bernie McMahon, and reaffirmed to you in a briefing last week, that I thought it was counterproductive to spend time writing Guidelines in the abstract and that instead I would go ahead and have a strategy paper--based on our interaction on this thus far--developed by the managers of the Intelligence Community. This process is already underway, and I expect to have a first draft in November.

If we undertake to develop a plan pursuant to Guidelines developed in a vacuum rather than in the context of actually addressing the challenges and issues themselves in their detail, it is likely to be a long, drawn out and unproductive undertaking. Some elements in the draft Guidelines we have seen would require an amount of precision and effort far beyond their value.

I believe the course on which I told you I would, and have now embarked, is a more practical and useful method of achieving our joint purpose. Therefore, I hope that, at this stage, no language referring to specific Guidelines will be put into the Authorization Bill. I'm afraid that would restrict and divert both of us from what can best and most usefully be accomplished in this process and delay us in what we have already started to do.

The practical and cooperative way to address this would be for us to get our proposed plan to you, review it together and then see how we can meet any shortfalls you may find in what we do. If you feel that some reference to this effort needs to be included in the Authorization Bill, I would suggest it be confined to a statement along the following lines:

-- The Director of Central Intelligence, in cooperation with (or at the request of) the Committees, is developing a national intelligence strategy. As a result of this collaboration, the Director of Central Intelligence is preparing an implementing plan which will include both the Intelligence Community's assessment of long-range intelligence needs, capabilities and shortfalls, and its proposals for dealing with these shortfalls.

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This would be the operative provision. The Committees or the conferees—either before or after such a statement—can spell out general objectives and goals in the overall strategy and take note of factors which will shape the development of any plan such as the information explosion, the increasing difficulty and complexity of collection, the competition for resources, etc.

If we proceed quietly and expeditiously, as we have already begun, I believe we will get to the heart of the matter and get something valuable done in fairly short order.

Yours.

William J. Casev

cc: The Honorable Lee H. Hamilton Chairman, Permanent Select Committee on Intelligence House of Representatives Washington, D.C. 20510

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SELECT COMMITTEE ON INTELLIGENCE WASHINGTON, DC 20510

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October 23, 1985

85-3611/1

The Honorable William J. Casey Director of Central Intelligence Central Intelligence Agency Washington, D.C. 20505

Dear Bill:

Thanks for your letter of October 23, 1985, setting forth your plans relative to development of a National Intelligence Strategy. We want to assure you that nothing that we presently intend to accomplish through the Conference Report on the FY 1986 Intelligence Authorization is inconsistent with your plans. In fact, what we are doing is supporting your plans by specifying in the Conference, to quote your letter: "general objectives and goals in the overall strategy and ... factors which will shape the development of any plan ...".

At today's Committee meeting, Senator Boren stated in simple terms the technical language which we are seeking for the Conference Report. We thought it would be worthwhile to share with you Senator Boren's perspective on what we are seeking with our language in the Conference Report:

- o We need to understand the legitimate needs of intelligence consumers and policymakers of the United States Government and the goals you establish for the Intelligence Community to meet these needs;
- We need to see your programs, with justification identified by lead agency, to achieve the goals you have identified. We need to understand which programs you are requesting full authorization and funding, those which you are requesting partial authorization and funding, and those which, in the best of all worlds the Director feels need to meet his needs but neither current authorization or funding is requested. We would like to know why each program is included on each list.

The Honorable William J. Casey October 23, 1985 Page Two

While the Conference Report language is a bit more technical and specific on how best to report this information to us, our guidelines for the National Intelligence Strategy are not micromanagement on the part of Congress. It gives you a free hand to get on with articulating an integrated strategy for U.S. intelligence.

Bill, we have recognized from the start that any effort to develop a National Intelligence Strategy required the commitment of Members of the two Oversight Committees and the Intelligence Community. This consensus has now been achieved. We appreciate your support in helping to build this consensus, and look forward to seeing your first cut at a strategy in the near future.

Dave Durenberger Chairman

Patrick Leahy Vice Chairman

Inited States Senate select committee on intelligence washington, DC 20510 official business

The Honorable William J. Casey Director of Central Intelligence Central Intelligence Agency Washington, D.C. 20505

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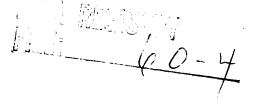
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Honorable William J. Casey Director of Central Intelligence Washington, DC 20505

Dear Bill:

The Senate Select Committee on Intelligence recently informally disseminated the draft document, "National Intelligence Strategy: Guidelines for FY 1987." This document poses a number of problems to the Defense Department, and we want to participate fully with you in the preparation of a response to the draft document and any follow-on actions in the development of intelligence strategy documentation.

The point of contact on this project is the Office of the Assistant Secretary of Defense (Command, Control, Communications, and Intelligence).

Sincerely,

